

Shelter / NFI / CCCM National Cluster Meeting Minutes

10:00 – 12:00, Wednesday, 19 November 2014

UNHCR Office, Yangon

Attendees: Arche Nova, CESVI, ECHO, FAO, IFRC, LWF, REACH, UNOCHA, Qatar Red Crescent, UNHCR Programme, Public Information, Information Management, Shelter Expert for SouthEast, UNOPs & WFP

Apologies: ICRC & NRC

Agenda Item	Discussion	Action / Actor / Date
Introductions	<p>Staffing/capacity updates:</p> <ul style="list-style-type: none"> • CCCM/NFI Cluster Coordinator for Rakhine was finishing her contract this week, her successor Richard Warren was scheduled to arrive in Myanmar week 12 January. • IOM's second international to support the CCCM Cluster at field level was due to arrive within the next two weeks. Hoped they could attend the next national Cluster meeting; • NRC are also organising capacity support for CCCM, both to Rakhine and Kachin; • Albert Spiteri (AS), Shelter Expert had finished is three-month Red-R deployment to Kachin/Shan. Cluster Coordinator hoped they would remain for further three months but AS would not extend. Unless circumstances notably changed and need for significantly more capacity, international Shelter Expert would not be requested for Kachin/Shan. This in part since CCCM capacity in first quarter of 2015 would likely increase with NRC and IOM support materialising; • CC welcomed Steve Barton (SB) to this forum. SB was also a Shelter Expert, Red-R supplied but was in-country for a three-month deployment as regards to the Southeast, thus NOT in Myanmar for Shelter Cluster reasons. Nevertheless since he had just arrived, as part of his brief to Myanmar, CC was keen he joined the forum for today's meeting. 	

Actions from Previous Meeting	<p>Citing the previous month's minutes in regards to agreed actions:</p> <p><u>Shelter Designs</u></p> <p>Shelter Cluster still keen to receive from SCI occupant's views on houses, plus designs & BoQs of permanent houses built in Meikthila.</p> <ul style="list-style-type: none"> ➤ To date, most of the shelters and accompanying facilities (water, electricity and support for education) were provided by a private donor. While no official assessment has taken place, Save field-staff observed that most IDPs seem satisfied with the new settlement. The shelter size is good for a small family but not big enough for large families. The number of facilities and location was dependent on family size. ➤ During October, 2 Muslim camps (WRUD and TCC) combined with the remaining IDPs from WRUD Camp moving to TCC Camp. Currently, 2 Muslim camps exist (TCC and Stadium). The Government arranged for transportation other preparation; including new shelter was set up by IDPs themselves. Thus, IDPs faced difficulty with temporary shelter construction, latrine usage and water usage. <i>Htilathuka That magi</i> a local CSO donated a deep tube well to use for drinking or domestic water in TCC camp, however. IDPs report that the water quality is not sufficient for drinking. It is also planned that all Buddhist camps (3) will combine, into TharThaNa Yakita but this hasn't happened yet. ➤ The additional IDPs (migrants) who newly arrived into the camps during the resettlement process in August and September (approx. 134 people) are mainly also located in TCC (Muslim) Camp. At the present, the government received for this matter but they are not eligible for the Government list for resettlement. The government will be count for extra IDP list with Immigration Department after camp combine process. ➤ Remaining IDPs are awaiting government plans regarding the next resettlement phase. The government is in the process of verifying land ownership. ➤ IDPs also expressed concern for their survival since the termination of the WFP food ration in September.¹ ➤ CC to feedback on pros and cons of steel versus wooden structures, former now increasingly evident in Kachin/Shan. <p><u>Kachin/Shan</u></p> <ul style="list-style-type: none"> ➤ CC to upload minutes of joint shelter/WaSH Cluster meeting in Kachin. ➤ CC to upload 2nd round of camp profiling data to website. <p><u>Rakhine</u></p> <ul style="list-style-type: none"> ➤ Solidarites to give an update at next Cluster meeting on addressing pond issues in Pauktaw. 	<p>CC still to circulate</p> <p>CC <i>still</i> to upload CC <i>still</i> to upload</p> <p>Solidarites have not attend meetings/<i>still</i> no</p>
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¹ See PDF document *Photos of Permanent Houses built in Meikthila, November '14*.

	<p><u>Disaster Response</u></p> <ul style="list-style-type: none">• CC to upload Emergency Response Plan to website.• Division of Responsibility between UNHCR, IOM and IFRC. <p> </p> <ul style="list-style-type: none">• By next meeting Cluster to share first draft of communication with communities messages. <p><u>Yangon Meetings</u></p> <ul style="list-style-type: none">• CC to write to CESVI following meeting, as agreed. <p><u>Rakhine Camp Profiling</u></p> <ul style="list-style-type: none">• 1st cut of camp profiling data by next meeting. <p><u>Shelter Situation in Rakhine – current strategic thinking for 2015</u></p> <ul style="list-style-type: none">• ASAP CC & ECHO to liaise on viable dates/location.• Subsequently <i>only</i> SDC had confirmed. DFID and USAID unavailable. Agreed that Shelter Cluster would arrange at a later date. Shelter Cluster concerned that for such a vital humanitarian issue getting four key donors in a room for one to two hours was not feasible. Was this symptomatic of a decreased donor interest in shelter? This would be extremely worrying <i>if</i> this was the case.	<p>update received to-date</p> <p>CC <i>still</i> to upload ASAP CC to concretise this discussion in writing/email See below</p> <p>CC <i>still</i> to write to CESVI</p> <p>See below</p> <p>Date had been agreed with ECHO, 21 November</p>																								
<p>FAO Leadership on Cooking Fuel</p>	<p>Still undetermined <i>where</i> this issue would sit in terms of coordination. CC did note that now there was a Food Security Sector co-led between FAO and WFP. Noting what this item concerned, fuel to cook to eat, and FAO were leading on cooking-fuel at a sub-Cluster/sector level, perhaps this is where it should be located? More specifically, following one-month mission from FAO as part of SAFE activities, and after discussion with WFP, FAO’s submission for the number of beneficiaries and total estimated cost for SAFE activities was below table.</p> <table><tr><th colspan="6">Number of Targeted Beneficiaries and Total Estimated Cost – FAO</th></tr><tr><th>Area</th><th>Activity</th><th>Inputs</th><th>Township</th><th>Beneficiary</th><th>Total US\$</th></tr><tr><td>Rakhine</td><td></td><td></td><td></td><td></td><td></td></tr><tr><td>IDPs in camps</td><td>Support to SAFE activities</td><td>cooking fuel and energy saving stoves</td><td>Sittwe (28500) + Rathedaung (4000)</td><td>32,500</td><td>1,300,000</td></tr></table> <p>Following a question from ECHO, FAO noted that this US\$ figure, factoring-in ICRC’s contribution, as below, would cover all of Sittwe and Rathedaung camps. ICRC fuel sticks distributions in Rakhine will resume next week (one week later than planned). In Pauktaw Camps they will focus on: Sin Tet Maw, Ah Nauk Ywe and Nget Chaung. Not a blanket distribution as before but from now the distribution will cover 50 per cent of HH needs (20 sticks/HH rather than the 30 sticks/HH delivered during the Monsoon season). The green light was also received from ECC in Myebon to start fuel sticks distribution in the camps there. Assessment planned in December to identify two pilot</p>	Number of Targeted Beneficiaries and Total Estimated Cost – FAO						Area	Activity	Inputs	Township	Beneficiary	Total US\$	Rakhine						IDPs in camps	Support to SAFE activities	cooking fuel and energy saving stoves	Sittwe (28500) + Rathedaung (4000)	32,500	1,300,000	
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<p>CC's recent mission to Rakhine</p>	<p>projects (1 in Myebon, 1 in Pautaw) for fuel sticks production by local cooperatives/farmers groups.</p> <p>In <i>summary</i>: FAO planning to cover all of Sittwe and Rathedaung T-ship, if funding made available, ICRC Pauktaw and Myebon T-ship, as detailed above.</p> <p>Atmosphere was more positive. Sat in on camp profiling w/shop with camp management partners, Shelter Cluster meeting (co-chaired by RSG and Shelter Cluster Coordinator), Rakhine Elders meeting plus met individually the new Head(s) of OCHA in Rakhine and one-to-one with all four camp management agencies.</p> <p>LWF agreed with this notion that atmosphere was more positive. LWF mentioned their recent meeting with Chief Minister (CM), which was “positive and appreciative of aid”. CM encouraged holistic response. However, had been clear “fall-out” as regards to the UNSG’s comments. CM had stressed the clear envisioned sequence of verification, then resettlement and then development. Tangentially LWF noted that they had heard concerns that despite plans underway for housing solutions for Maramagyi IDPs, IDPs had expressed their worries to LWF about whether they would be allowed to “have the land”.</p> <p>ECHO questioned the IDP lists/data, namely <i>why</i> if there were reports of 10,000 IDPs leaving by boat were the camp numbers not decreasing? This led to a wider discussion on why there could be registration of IDPs in the camps, asked by ECHO. The ground was well-trodden with the context stressed and notions of introducing a registration following the census, and now the verification, was unrealistic.</p>	
<p>Humanitarian Needs Overview</p>	<p>Little to report since the last meeting but various drafts had been shared widely across the Cluster at national and sub-national level and all comments received from partners had been fed through to OCHA. OCHA noted the plan was to finalise the document by the start of December. OCHA said that this Cluster’s sector submissions omitted the breakdown of caseload per t/ship and this would be required.</p>	<p>Cluster should include breakdown per t/ship in sector submissions</p>
<p>Humanitarian Response Plan</p> <ul style="list-style-type: none"> Shelter/NFI & CCCM Sector Submissions 	<p>CC had already shared other sector/Cluster plans, minus early recovery, which had been shared here in hard copy since may be mainstreamed. Having digested the two submissions for this Cluster, shelter/NFI and CCCM, CC asked partners a series of questions:</p> <ul style="list-style-type: none"> • What do people feel about the submissions? • Is the role and responsibility of the state stressed enough? • Are they too short? Are they too long? Are they too blunt? <p>No strong views forthcoming to modify the text but CC noted with appreciation feedback he had had from OCHA and protection sector. He had also received comments on the introduction section from IFRC and UNOPS.</p> <p>ECHO asked why the shelter target is 120,000 not 140,000? Reason, 20,000 IDPs are on the camp list but are not in temporary shelter, rather they are in one of three categories:</p>	

	<ol style="list-style-type: none"> 1. Makeshift shelter (rural Sittwe); 2. Host communities (rural Sittwe); 3. Individual 'permanent shelter (Sittwe & Pauktaw T/ships. 	
Shelter Situation in Rakhine – current strategic thinking for 2015	<p>Noting the increasing reality that shelters were reaching the end of their life-cycle, the Shelter Cluster Lead was undertaking a series of consultations, at Rakhine level, meetings at State and national level, discussions with the RC/HC. It was hoped there would be a chance to consult the donors (see above section).</p> <p>The current thinking, as it stands is based along a two lines of approach.</p> <p><i>Horizontally:</i> a sequential process of “consultation” > “needs assessment” > “project formulation, implementation and monitoring” > “resource mobilisation”.</p> <p><i>Vertically:</i> capacity building at all levels.</p> <p>The central issue was a focus of supporting the Rakhine State Government (RSG) as part of an overall repair, maintenance and improvements package for all temporary shelters built in 2013. The CC stressed that it was the RSG that paid-for and built around fifty per cent of all temporary shelters in Rakhine. They, only they, have such capacity. Following, would there be a way to mobilise donor support for such an approach, perhaps a cost-sharing arrangement.</p> <p>Partners response was as follows:</p> <ul style="list-style-type: none"> • DRC said fall-back position was needed; • ECHO said would not fund RSG, albeit thus far they have not funded any temporary shelter to-date in Rakhine; • LWF was positive, stressing the primary duty bearer responsibility. <p>On the specific matter of REACH and the needs assessment, were it to happen, the focus would be on 18 different sites, 20 minutes on each unit, visual inspection, which could then form the basis for bi-annual assessment. Critically the Cluster wanted the RSG on-board/representative. Again, LWF were supportive of these efforts.</p>	
Rakhine Camp Profiling	23 (draft) camp profiles were shared across the Cluster. Going forward, they would be refined and would go online, with a second version by year-end. The lack of food data was noted.	
Disaster Response <ol style="list-style-type: none"> a. Communication with Communities b. Yangon Capacity 	<p>Draft messages were circulated in hard copy, and would after the meeting also be done in soft copy. Partners could either modify or vote for top three. The deadline for comments was 26 November; thereafter they would be fed to OCHA for consolidation and further refining.</p> <p>DRC had agreed to be 2ic in YGN in the event of Cluster at national level covering all likely forums, were there to be a large emergency.</p>	Cluster to circulate list across Cluster and thereafter feed through to OCHA by end of November
AoB	ICRC had largely finished their winter clothes distribution/Kachin: Loije, Chipwe (including Pan War) and Hpa Kan, some 1,300 HH in total. Still a few HH scattered in PutaO, Sumprabum and Pa La Na/resettlement - to be covered	

	<p>this week.</p> <p>GenCap Advisor has requested Gender Focal Points for each Cluster/Sector, two people per Cluster/Sector per location (Yangon, Myitkyina & Sittwe). LWF offered some tentative interest. GenCap Advisor likely to attend next national meeting.</p> <p>Agreed with Camp Management Agencies, DRC and LWF, that their monthly reports could go online. Noting IOM's in-house support to Save, CC was keen to see something comparable for SCI emerge. Stressed that camp data in these reports needs to correlate to other camp data generated by this Cluster.</p> <p>Extraordinary Protection Sector meeting on Friday 21 November (10.00). Primary reason is a presentation by HelpAge on Protection Issues Related to Older Persons in Kachin.</p> <p>CC would be visiting Rakhine for week in December to help support/fill Rakhine CCCM/NFI Cluster Lead gap.</p> <p>CC equally noted that real concern around flooding in Je Ynag Camp in relation to operations in Kachin/Shan.</p>	<p>Save to start producing monthly report</p> <p>CC to share hand-outs/presentation across Cluster</p> <p>CC to update at next national meeting</p>
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The next meeting would be scheduled for December, one more before the end of the year. Nearer the time the CC would send an email confirmation and as usual, an agenda.

Documents shared in hard copy with the participants at the meeting or in soft copy to all Cluster partners:

- *Shelter-NFI-CCCM YGN Cluster Meeting Minutes, 22.10.'14.*

Humanitarian Response Plan

- *DRAFT - SHELTER & NFIs (national), 14 November 2014;*
- *DRAFT - CCCM (national), 14 November 2014;*
- *DRAFT – Early Recovery (ER) (national), - only in hard copy at meeting since ER may be mainstreamed;*
- *DRAFT – Education (national);*
- *DRAFT – Food Security (national);*
- *DRAFT – Health (national);*
- *DRAFT – Nutrition (national);*
- *DRAFT – Protection (national);*
- *DRAFT – WaSH (national).*

Kachin & Northern Shan

- *Shelter-NFI-CCCM Kachin & Northern Shan Cluster Analysis Report, 1st November 2014;*
- *JST Joint Programming Strategy Safe & Dignified Return & Resettlement IDPs in Kachin-Shan States, Oct. '14-Nov. '17;*
- *JST Kachin Humanitarian Keys Messages, 27th Nov. '14 (updated);*

- *JST Key Messages to World Leaders*, 11th Nov. 2014
- *OCHA ICC Myitkyina Meeting*, 29 October '14;
- *OCHA ICC Myitkyina Meeting*, 26 November '14;
- *Situation of Older Persons in Camps* (in Kachin) - presentation by HelpAge to UNHCR (with comments);
- *FMR, Issue 48, Faith-based humanitarianism in northern Myanmar*, November 2014.

Rakhine

- *Shelter-NFI-CCCM Kachin & Northern Shan Cluster Analysis Report*, 1st November 2014
- *Camp profiles for (23) Priority Camps*, 14 November 2014;
- *3Ws for Camps in Sittwe, Pauktaw & Myebon Townships*;
- *LWF Camp Situation in the Month of October 2014*;
- *OCHA ICC Rakhine State Meeting*, 5 November '14;
- *OCHA ICC Rakhine State Meeting*, 18 November '14;
- *OCHA ICC Rakhine State Meeting*, 2 December '14 (draft);
- *4Ws WaSH Matrix, Rakhine*, October '14;
- *Expert Opinion on Humanitarian Challenges in Rakhine*, Hugo Slim, Final.

Meikthila

- *Photos of Permanent Houses Built in Meikthila*, November '14.

Cross Cutting

- Establishment of Gender Focal Points and GEP Network.

Disaster Response/Contingency Planning/Emergency Preparedness

- *DRAFT – Cluster Earthquake & Cyclone Messages*, 19 November 2014.